## 700 Crossroads Building 2 State Street, Rochester, New York 14614 P 585,987,2800 F 585,454,3968



1900 Main Place Tower Buffalo, New York 14202 P 716.248.3200 F 716.854.5100

woodsoviatt.com

February 13, 2015

# Via DMM Electronic Filing

Hon. Kathleen H. Burgess Secretary to the Commission New York State Public Service Commission Empire State Plaza, Agency Building 3 Albany, New York 12223-1350 secretary@dps.ny.gov

Re: Verified Petition of Greenlight Networks, LLC for Expedited Approval of Debt Financing Pursuant to Section 101 of the Public Service Law

Dear Hon. Burgess:

Greenlight Networks, LLC ("Greenlight") hereby encloses the **PUBLIC VERSION** of its Verified Petition for Expedited Approval of Debt Financing Pursuant to Section 101 of the Public Service Law (the "Petition"), together with a Method of Service form for this matter. Pursuant to its Request for Confidential Treatment provided to the Records Access Officer, Greenlight also submits the **CONFIDENTIAL VERSION** of the Petition.

Greenlight continues to be at a critical juncture in constructing its high speed broadband fiber network and facilities. There is a critical need for funds to complete network expansion projects, which funds will be raised by the proposed financing described in the Petition. In order to avoid unnecessary delays in the completion of Greenlight's network expansion projects, Greenlight respectfully requested that the Commission issue an Order approving the Petition at its first possible opportunity, rather than allowing the Petition to become effective by operation of law.

[Continuted on next page]

Please date stamp a copy of the Petition and Request for Confidential Treatment and return copies to us at your earliest convenience. If you have any questions concerning this matter, please contact the undersigned.

Respectfully submitted,

Nathaniel S. Bank, Esq.

Woods Oviatt Gilman LLP

Counsel to Greenlight Networks, LLC

nbank@woodsoviatt.com

### **Enclosures**

CC: Gordon E. Forth, Esq.

Mark Murphy, Greenlight Networks, LLC, President

David DeJoy, CPA

# STATE OF NEW YORK PUBLIC SERVICE COMMISSION

	X	
In the Matter of	"	
	)	
Verified Petition of Greenlight Networks, LLC	)	
for Expedited Approval of Debt Financing	)	Case No.
Pursuant to Section 101	)	
of the Public Service Law	<u> </u>	
	,	

# VERIFIED PETITION OF GREENLIGHT NETWORKS, LLC FOR EXPEDITED APRROVAL OF DEBT FINANCING PURSUANT TO SECTION 101 OF THE PUBLIC SERVICE LAW

Woods Oviatt Gilman LLP 2 State Street, Suite 700 Rochester, New York 14614 (585) 987-2800 Attorneys for Greenlight Networks, LLC

Of Counsel:

Gordon E. Forth, Esq.
Nathaniel S. Bank, Esq.
nbank@woodsoviatt.com

Dated: February 13, 2015

# STATE OF NEW YORK PUBLIC SERVICE COMMISSION

	X	
In the Matter of	)	
	)	
Verified Petition of Greenlight Networks, LLC	)	
for Expedited Approval of Debt Financing	)	Case No.
Pursuant to Section 101	)	
of the Public Service Law	)	
	v	

# VERIFIED PETITION OF GREENLIGHT NETWORKS, LLC FOR EXPEDITED APRROVAL OF DEBT FINANCING PURSUANT TO SECTION 101 OF THE PUBLIC SERVICE LAW

Pursuant to Section 101 of the New York State Public Service Law, Greenlight Networks, LLC (hereinafter "Greenlight"), through its undersigned attorneys, hereby respectfully requests approval from the New York State Public Service Commission (the "Commission") to participate in a debt financing arrangement.

In support of this request, Greenlight states the following:

## I. GREENLIGHT NETWORKS, LLC

Greenlight is a limited liability company duly organized and existing under the laws of the State of New York, and its principal offices are located at 300 Main Street, Suite 4-103, East Rochester, New York 14445.

On June 21, 2012, the Commission granted a Certificate of Public Convenience and Necessity ("CPCN") to Greenlight, to operate in New York State as a facilities-based provider and reseller of telephone service, without authority to provide local exchange service, pursuant to Matter No. 12-00983. Greenlight provides high-speed broadband services to residential and

certain commercial customers in Monroe County, New York, through its fiber optic network, and is in the process of constructing additional fiber networks in other locations in New York for the purpose of offering its services to additional customers. Additional information regarding Greenlight and the services it provides was submitted to the Commission in connection with the grant of its CPCN and is attached hereto (together with the letter granting approval) as **Exhibit A**, and is further a matter of public record, and Greenlight requests that such information be incorporated by reference herein.<sup>1</sup>

On July 2, 2014, the Commission approved Greenlight's petition under Sections 100 and 101 of the Public Service Law to participate in debt and equity financing arrangements. A copy of the Order granting such approval is attached hereto as **Exhibit B** (the "2014 PSC Approval").

#### II. DESIGNATED CONTACTS

The designated contacts for questions concerning this Verified Petition are as follows:

Gordon E. Forth, Esq. Nathaniel S. Bank, Esq. Woods Oviatt Gilman LLP 2 State Street, Suite 700 Rochester, NY 14614 (585) 987-2800

Copies of any correspondence should also be sent to the following designated representative of Greenlight and DKBS, as follows:

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{2694175: }

<sup>&</sup>lt;sup>1</sup> See Petition of Greenlight Networks, LLC for an Original Certificate of Public Convenience and Necessity to resell all forms of intra-state telephone service in the State of New York; to provide facilities-based private line and switched intercity service; and to provide intra-city switched and non-switched services as a facilities-based carrier. Letter of Chad G. Hume, Director, Office of Telecommunications, Approving Request (June 21, 2012).

Mark Murphy, President Greenlight Networks, LLC 300 Main Street, Suite 4-103 East Rochester, NY 14445 (585) 351-6601

David J. DeJoy, Member DKBS, LLC 39 State Street, Suite 600 Rochester, NY 14614

#### III. DESCRIPTION OF THE PROPOSED DEBT FINANCING

[REDACTED]

#### IV. PUBLIC INTEREST STATEMENT

Approval of the proposed debt financing, as requested by this Verified Petition, will serve the public interest because such approval will promote further development of the competitive marketplace for high-speed broadband services by providing Greenlight with access to greater financial resources, allowing it to build its fiber network and become a more effective competitor. Among other things, the financial resources approved by this Verified Petition will support strategic growth initiatives and network expansion projects, provide for ongoing working capital, and support other corporate purposes.

The approvals requested are necessary and appropriate, are consistent with Greenlight's performance of its services to the public, will not impair Greenlight's ability to perform such services, and will promote the corporate purposes of Greenlight.

#### V. FINANCIAL INFORMATION

Greenlight is a non-dominant carrier, operating in a highly competitive market, and does not and will not control any bottleneck facilities. The Commission has determined that the

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submission of detailed financial information regarding transactions involving competitive, nondominant carriers is not required:

"The Commission has previously determined that regulations intended to apply to monopoly utilities may be relaxed when a company operates in a competitive environment. Therefore, we shall grant petitioners' request to waive Parts 37 and 39 of the Commission's Rules. The financial and other information called for in Parts 37 and 39 are of little value in the competitive sector where the financial status of the players is of little, if any, interest to the Commission in discharging its regulatory responsibilities."

Accordingly, this Commission is able to review this Verified Petition without the need for review of any further financial information.

## VI. REQUEST FOR EXPEDITED REVIEW

Greenlight continues to be at a critical juncture in constructing its high speed broadband fiber network and facilities. There is a critical need for funds to complete network expansion projects, which funds will be raised by the proposed financing described in this Verified Petition. In order to avoid unnecessary delays in the completion of Greenlight's network expansion projects, Greenlight respectfully requests that this Verified Petition be processed by the Commission, and that the Commission issue an Order approving this Verified Petition, at its first possible opportunity, rather than allowing the Petition to become effective by operation of law.

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<sup>&</sup>lt;sup>2</sup> See, Case 92-C-1218, Petition of Teleport Communications Group, et al. for Authority to Issue and Acquire Shares and to Issue Evidences of Indebtedness, "Order Approving Petition" issued and effective 13 April 1993. See also Case 90-C-0166, Petition of Alltel Corporation for a Declaratory Ruling that the Commission Lacks Jurisdiction Over the Proposed Change of its State of Incorporation or, in the Alternative for Approval of the Proposed Transaction, "Declaratory Ruling" issued and effective 23 April 1990.

#### VII. CONCLUSION

Greenlight submits that the public interest, convenience, and necessity would be furthered by the Commission's approval of this Verified Petition.

WHEREFORE, Greenlight respectfully requests that the Commission, on an expedited basis and at its earliest opportunity, issue an Order approving Greenlight's participation in the debt financing described in this Verified Petition, and for such other relief as may be necessary to carry out the transactions described herein.

Respectfully submitted,

Gordon E. Forth, Esq.

Nathaniel S. Bank, Esq. Woods Oviatt Gilman LLP

2 State Street, Suite 700

2 State Street, Suite 70

Rochester, NY 14614

(585) 987-2800

Attorneys for Greenlight Networks, LLC

Woods Oviath Dilman

Dated: February 13, 2015

# **VERIFICATION**

STATE OF N	
COUNTY OF	FMONROE ) ss:
Mark	R. Murphy, being duly sworn, states that:
1.	I am the President and Chief Executive Officer of Greenlight Networks, LLC.
2.	I am familiar with the verified petition of Greenlight Networks, LLC for expedited approval of debt financing, which will be filed with the New York State Public Service Commission on or about February, 2015.
3.	The statements of fact contained in the petition are true and correct to the best of my knowledge, information and belief.
	Mark R. Murphy

Sworn to before me this 4 day of February, 2015.

Notary Public

Deborah E Turner Notary Public-State of NY NO:01TU6312678 Monroe County Expires: October 6, 2018

# EXHIBIT A

# PETITION FOR CPCN AND APPROVAL LETTER

See attached.

Petition	
Petition Information Required by All Companies filing for a CPCN	<u> </u>
Please fill out petition, sign and submit.	
Electronically file to Secretary@dps.ny.gov .	
Use company cover letter of petitioner or on behalf of petitioner.	

1. Identification of applicant and prir	ncipal business office:
Company Name	Greenlight Networks, LLC
Street Address	15 Loch Loyal Court
(P.O. Box is <i>not</i> acceptable)	
City, State, Zip Code	Penfield, New York 14526
President and Telephone/Fax	Mark R. Murphy, (585) 568-8560
Other Officers and Telephone/Fax	

- 2. After Submission of your CPCN application a Telecommunications Carrier Critical Information (TCCI) must be submitted electronically. An electronic version of this form is available at the following link: Telecommunications Carrier Critical Information Form.
- Check box confirming that TCCI form will be submitted electronically after submission of your CPCN application.
- 3. A copy of the company's certificate of incorporation from the Department of State and, if not incorporated in New York State, a copy of the authority to transact business in New York State (foreign business authority). If not incorporated, include a list of the names, addresses, and telephone numbers of the company's owners. Provide on EXHIBIT attachment.
- 4. The company's Federal Social Security Account Number and/or Federal Employer Identification Number.

  SS or ID 45-2867698
- 5. A general description of the services to be offered and how it would enhance comperfill in the box below or provide on EXHIBIT attachment.

See attached Exhibit.

comr certif emer have	If applying for authorization to provide local exchange service (residential munications services direct routing of "0-" calls, including for emergency fication process is prescribed. Such companies need to provide addition regency calls promptly and reliably, in accordance with the requirements of "0-" emergency calls processed by the ILEC or other "0-" certified operation of its own.    Check box if not applying to provide operator services.	calls (by mal informated section 6
	Check box if company is applying and will provide operator services ar attachment.	nd submit a
(residence of the second of th	If applying for authorization to provide local exchange service dential and/or business dialtone), describe how your company will de access to public safety/emergency telephone services, access to statewide relay system and lifeline service. In addition, the applicant comply with the requirements enumerated on pages 30-31 of the mission's Order in Case 94-C-0095, issued May 22, 1996. The mission will entertain waivers of any of these specific requirements on a case-by-case basis. Please describe briefly how the company sto comply with these requirements. If you do not plan to provide local ange services, please state so.  Check if not applying for local exchange service.  Check if applying and fill in the box below or provide description on EXHIBIT attachment.	
the s of a d below Th a cor	Indicate whether the company ever acquired a customer or has been subject of a complaint and/or investigation for unauthorized switching customer from another company. If so, please provide an explanation w.  The company has never acquired a customer or has been the subject of a mplaint and/or investigation for unauthorized switching of a customer another company.	

9. If applying for authorization to provide local exchange service				
(residential and/or business dialtone), include an intraLATA presubscription				
implementation plan.				
☐X Check box if not applying. If applying provide plan on EXHIBIT				
attachment.				
*				
Additional Information Required by Companies applying as Facilities-				
Based Provider. If requesting authority to offer Facilities-Based Services				
in the future companies should describe how they will undertake to comply				
with the Commission requirements prior to providing facilities based				
services. Facilities may be purchased or leased from other New York				
certified carriers, or companies may provide new construction.				
10. If applying for authorization to provide facilities based local exchange				
services (residential and/or business dialtone), the company is expected to				
comply with the Commission's Network Reliability Orders issued in Case				
03-C-0922 - Proceeding on Motion of the Commission to Examine				
Telephone Network Reliability. One Order, issued July 28, 2004, addressed				
such items as Telecommunications Service Priority (TSP) rates and				
procedures, dual cable entrance facilities and a show cause requirement				
concerning route diversity and a new service, Critical Facilities				
Administration Service. A second order, re-addressing Telephone Network				
Reliability, was issued on <i>June 15, 2005</i> . The application should describe				
how the company will undertake to comply with these Commission				
requirements. If you do not plan to provide facilities based local exchange				
services, please state so.				
□ Check box if not applying for facilities based services.				
☐ Check box if applying for future authorization to provide facilities based				
local exchange services.				
☐ Check box if applying and describe how it will comply with Commission				
X   requirements on EXHIBIT attachment.				
11. If providing new construction include a description of the plant and				
system to be constructed and the anticipated construction schedule.				
□ Check box if "NA" or provide EXHIBIT attachment.				
<u> </u>				

12. I, Mark R. Murphy, do hereby affirm that the contents of this document are true to the best of my knowledge.

Signed: Mark R. Murphy \_ (e-signature)
Date: May 8, 2012

Title & Company

Managing Partner
Greenlight Networks, LLC

## Greenlight Networks, LLC New York CPCN Application

#### **Exhibits**

#### **SECTION 3 REQUIRED INFORMATION**

Certificate Of Incorporation (Attached)

#### **SECTION 4 REOUIRED INFORMATION**

#### **Description of Services**

Greenlight Networks will build, own, and operate fiber optic networks in areas not currently served by another fiber optic service provider, e.g., Verizon FiOS. We will offer Ethernet connections and ultra-high speed Internet service up to 1 Gbps, with a focus on residential customers in single family homes and multiple dwelling units. It is anticipated that service will initially be provided in the 585 NPA, with future expansion into other areas of the state.

Over the past several years, companies like Fibertech Networks, LLC have constructed vast fiber-optic networks in areas across New York. These networks have primarily been used to provide service to IXCs, CLECs, wireless carriers, and large enterprises. As a result, the price of bandwidth has decreased and the number of services available to these customers has grown dramatically due to these competitive fiber-optic networks.

However, consumers have generally not been direct beneficiaries of these fiber-optic networks in New York. Relying in part on such competitive fiber-optic facilities, Greenlight intends to compete with incumbent phone and cable companies who provide Ethernet and high-speed Internet service in our markets. By offering a fiber-optic connection directly to homes and MDUs, we believe that we will offer significantly greater bandwidth and a lower price per Megabit.

We will exclusively be targeting areas where no other incumbent provider is offering an ultra high-speed Internet service, and we believe in those cases we will be the only viable competitor to the cable company in those areas for broadband service for residential customers. The ultra high-speed service will further promote competition by incenting other service providers to offer similar broadband speeds and/or reduce prices to stay competitive.

Lastly, our ultra high-speed service is aligned with The FCC's National Broadband Plan's key recommendations:

# STATE OF NEW YORK DEPARTMENT OF PUBLIC SERVICE

THREE EMPIRE STATE PLAZA, ALBANY, NY 12223-1350

www.dps.state.ny.us

**PUBLIC SERVICE COMMISSION** 

GARRY A, BROWN
Chairman
PATRICIA L. ACAMPORA
MAUREEN F, HARRIS
ROBERT E, CURRY JR.
JAMES L. LAROCCA
Commissioners



PETER McGOWAN
General Counsel

JACLYN A. BRILLING Secretary

June 21, 2012

Mr. Mark R. Murphy Greenlight Networks, LLC 15 Loch Loyal Court Penfield, New York 14526

Re: Matter No. 12-00983 — Petition of Greenlight Networks, LLC for an Original Certificate of Public Convenience and Necessity to resell all forms of intra-state telephone service in the State of New York; to provide facilities-based private line and switched intercity service; and to provide intra-city switched and non-switched services as a facilities-based carrier.

Dear Mr. Murphy:

The application, by Greenlight Networks, LLC on May 8, 2012, for a Certificate of Public Convenience and Necessity to operate in New York State as a facilities-based provider and reseller of telephone service, without authority to provide local exchange service, is hereby approved. This approval is based upon the accuracy of the information provided in the company's application and may be revoked if the application is found to contain false or misleading information, for failure to file or maintain current tariffs, or for violation of Commission rules and regulations.

The company's tariff, P.S.C. No. 1 – Telephone, is also approved. The Secretary to the Commission will cause a copy of this letter to be filed with your company's tariff, as notice to the public that the filing was allowed to go into effect on the date of this letter, as opposed to the date indicated on the tariff leaves themselves.

The company is <u>not</u> authorized to use its own operators to handle 0- (emergency or non-emergency) calls. Such calls must be routed to another telephone company or operator services provider authorized to handle such calls, until such time as an amended Certificate of Public Convenience and Necessity is obtained pursuant to Part 649.6 of the Commission's rules.

Mr. Murphy June 21, 2012

The company must obtain any required consents of municipal authorities before commencing construction of telephone lines. It must also comply with applicable federal laws, New York State Public Service Law and related statutes, and the Commission's rules and regulations.

The company is also required to file a Statement of Gross Intrastate Operating Revenues by March 31 each year. It will be notified in writing each year of the required content and format of this report.

If you have any questions, please contact Guy Lounsbury at (518) 473-6161.

By direction and delegation of the Commission,

Chad G. Hume
Director
Office of Telecommunications

cc: Greg Pattenaude
Gary Hildenbrandt
Judy Sylvester
Central Operations

# EXHIBIT B

# 2014 PSC APPROVAL

See attached.

Filed: Session of July 24, 2014
Approved as Recommended
and so Ordered
By the Commission

Kathleen H. Burgess

New York Wolfe Service Commission

KATHLEEN H. BURGESS

SECRETARY

Issued & Effective July 24, 2014

# STATE OF NEW YORK DEPARTMENT OF PUBLIC SERVICE

July 2, 2014

TO:

THE COMMISSION

FROM:

Office of Telecommunications

SUBJECT:

CASE 14-C-0227 - Verified Petition of Greenlight Networks, LLC for Expedited Approval of Debt and Equity Financing Pursuant to Section 101 and Holder of Greater than 10% Voting Equity Pursuant to Section 100 of the Public Service Law.

SUMMARY OF

RECOMMENDATION:

Staff recommends that approval be granted, pursuant to Sections 100 and 101 of the Public Service Law, for Greenlight Networks, LLC to participate in debt and equity financing arrangements.

#### SUMMARY

By petition dated June 20, 2014, pursuant to Public Service Law Section 101, Greenlight Networks, LLC (Greenlight) requests Commission approval to participate in debt and equity financing arrangements that will provide Greenlight with a total \$1,250,000 in additional funds. Greenlight expects to use the proceeds from the proposed financing to extend its broadband fiber network into new markets, to improve and enhance its service capabilities, and for operating expenses. Additionally, pursuant to Public Service Law Section 100, the petition requests Commission approval for an investor, DKBS, LLC (DKBS),

to hold a greater than 10% voting equity interest in Greenlight. Specifically, following the issuance of equity to DKBS, it will hold 14.66% of Greenlight's outstanding equity. The proposed financing arrangements will not affect Greenlight's provision of services in New York, and there will be no adverse impact on customers. Staff recommends Commission approval of the proposed debt and equity financing arrangements.

#### BACKGROUND

Greenlight is a New York corporation with its principal business address at 300 Main Street, Suite 4-103, East Rochester, New York, 14445. Greenlight is authorized to provide facilities based and resold telecommunications services in New York pursuant to a CPCN issued in Matter No. 12-00983 on June 21, 2012. Greenlight provides high-speed broadband services to residential and certain commercial customers in Monroe County, New York through its fiber optic network and is in the process of constructing additional fiber networks in other locations in New York.

DKBS is a New York limited liability company with its principal business address at 39 State Street, Suite 600, Rochester, New York, 14614. DKBS was formed to invest in various businesses and is managed by its members.

#### PROPOSED TRANSACTION

Greenlight requests Commission approval, pursuant to PSL Section 101, to participate in certain debt and equity financing arrangements to obtain an aggregate \$1,250,000 of additional funds. With regard to debt financing, the company proposes to obtain a senior secured credit facility in the maximum principal amount of \$750,000, and a subordinated secured

mezzanine loan facility in the aggregate principal amount of \$340,000. Both the senior credit facility and the subordinated mezzanine loan will be secured through respective security agreements containing terms that are standard for the industry. The interest rates for the promissory notes evidencing the senior secured facility and the subordinated secured mezzanine facility will be competitive with market conditions.

Greenlight also intends to issue additional equity interest in the company by which it will obtain an aggregate amount of \$160,000. Greenlight's equity is comprised of Membership Units, including Class A Units and Class B Units, both of which have full voting rights. As part of the financing transactions described above, Greenlight will issue 160,000 Class A Units, with 80,000 Class A Units being issued to each of two separate investors. While one unnamed investor will thereby obtain a 6.9% voting stake in the company, DKBS will hold 14.66% of Greenlight's outstanding equity after the transaction is completed. Accordingly, the petition requests Commission approval, per PSL Section 100, for DKBS to hold a greater than 10% interest in Greenlight. DKBS will not own a controlling interest in Greenlight, and Greenlight does not seek to transfer majority or actual control of the company to any entity or individual.

#### DISCUSSION

The petitioners represent that the proposed

transactions are in the public interest insofar as such approval will provide Greenlight with access to greater financial resources, allowing it to build and expand its fiber network, to improve and enhance its service capabilities, and for operating expenses. They further represent that the transactions will not

impact Greenlight's management or its provision of services, and there will be no adverse impact on customers in New York.

#### CONCLUSION

Based on Staff's analysis and the representations in the petition, the proposed debt and equity financing arrangements are in the public interest. Services provided to the petitioners' current customers will continue without interruption and with no immediate changes to the rates, terms and conditions of service.

## RECOMMENDATION

## It is recommended that:

- 1. The petition of Greenlight Networks, LLC to participate in debt and equity financing arrangements be approved.
- 2. The case be closed.

Respectfully submitted,

DAVID W. CRAMER Utility Analyst II (Telecom) Office of Telecommunications

Reviewed by,

GRAHAM JESMER
Assistant Counsel
Office of General Counsel

APPROVED:

RUVAIN S. KUDAN Utility Supervisor Office of Telecommunications

## NEW YORK STATE DEPARTMENT OF PUBLIC SERVICE

#### METHOD OF SERVICE FORM

This form should be filed with all new petitions and applications that require action by the Commission. It will allow us to serve you with the Commission decision using the method you select.

Name:	Nathaniel S. Bank, Esq.	
Your Company/Organization:	Woods Oviatt Gilman LLP	
Mailing Address:	2 State Street, Suite 700	
_	Rochester, NY 14614	
Company/Organization you represent, if different from above:	Greenlight Networks, LLC	,
E-Mail Address:	nbank@woodsoviatt.com	
Case/Matter # (if known)	·	

If you consent to receive Commission-issued orders electronically, you will receive all Commission-issued documents electronically. If you do <u>not</u> consent to receive Commission-issued orders electronically, you will receive all Commission-issued documents by mail.

Check	the	box	(es)	in .	A or	B.	below:

A.  I am authorized by the party I represer service of Commission-issued orders, AN	nt to grant consent to receive electronic-only		
В			
☐ I do not consent to receive electronic service and instead request that the DPS mail Commission-issued document(s) to me.			
Oi	D. L. 0/00/0044		
Signature: /s/ Nathaniel S. Bank	Date: 6/20/2014		

Please note that this form applies to this filing only.

To the extent possible, please file this form in .pdf format.